



Washington Early
Support for Infants
and Toddlers
Program

**Department of Early Learning** 

Procedural Safeguards
Requirements Technical
Assistance and Training Guide



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## **PURPOSE**

This Guide highlights activities in the Washington State Early Support for Infants and Toddlers (ESIT) program that require the implementation of specific procedural safeguards (e. g., authorization for release of records, parent written prior notice, written parent consent, etc.) in accordance with Part C of the Individuals with Disabilities Education Act. The relevant procedural safeguards' requirements referenced are based upon state *Part C Policies and Procedures*. The reader is referred to the *State Part C Policies and Procedures* (www.del.wa.gov/publications/esit/) for a detailed explanation of each requirement.



## **STATE FORMS**

Model state forms are referenced throughout the document. The use of these forms is optional with the exception of the signature page of the IFSP (IFSP Agreement). However, if a local lead agency (LLA) elects to develop and use LLA forms, these must meet all federal and state requirements.

The forms and each form's purpose are listed below (alphabetically):

### **Required State Forms**

- IFSP Agreement To provide written prior notice and obtain consent from the parent(s) prior to initiating or refusing to initiate IFSP services.
- **IFSP Review Agreement** To provide written prior notice and obtain consent from the parent(s) prior to initiating or refusing to initiate IFSP services after an IFSP review.

# Model State Forms to Meet Part C Requirements (LLAs may use own forms)

- Authorization for Release of Records: To document parent(s) permission
  for the release of the child's records to other persons or agencies outside of
  the exceptions under the rules implementing the Family Education Rights
  and Privacy Act (FERPA) (www2.ed.gov/policy/gen/reg/ferpa/)
- Confirmation of Individualized Family Service Plan (IFSP) Schedule:

  To provide a written meeting notice for the initial IFSP meeting, each IFSP review, and the Annual IFSP Meeting to the parent(s) and other IFSP team members to facilitate their participation
- **Declining Participation in the ESIT Program:** To document the parent(s) decision to decline participation in the ESIT program.
- Declining One or More Early Intervention Services: To document the
  parent(s) decision to decline one or more of the early intervention services
  recommended by the IFSP team.
- Notice and Consent for Screening: To provide written prior notice to the parent(s) when screening is being proposed and to obtain parental consent to conduct the screening.
- Notice & Consent for Initial Evaluation/Assessment: To provide written prior notice to the parent(s) when an initial evaluation/ assessment is being proposed and to obtain parental consent to conduct the initial evaluation/assessment being proposed.
- Notice & Consent for Evaluation/Assessment: To provide written
  prior notice to the parent(s) when an evaluation/assessment is being
  proposed and to obtain parental consent to conduct the evaluation/
  assessment being proposed.

- Parent Written Prior Notice<sup>1</sup>: To provide the parent with written prior notice before the ESIT program takes an action or refuses to take an action in order to give the parent the opportunity to consider the action and request dispute resolution if they disagree with the ESIT program decision.
- Record of Access: Each local lead agency (LLA) shall keep a record of
  access to early intervention records collected, maintained, or used by
  the ESIT program. However, the LLA is not required to keep a record
  of access by parents and authorized representatives of the LLA with a
  legitimate interest in the records.



<sup>&</sup>lt;sup>1</sup>Written prior notice is required to be provided to parents in a "reasonable time" before proposing or refusing to initiate or change the identification, evaluation, or placement of the child or the provision of appropriate early intervention services to the child and the child's family [34 CFR 303.403{a}]. This also applies to the use of any of the procedural safeguard forms that combine written prior notice with parent consent.

## **COMPONENTS OF THE ESIT PROGRAM**

Outlined below are Part C procedural safeguards organized by major components of the ESIT program process from referral to transition. For each of these components, steps are provided for implementing any required procedural safeguards. It should be noted that multiple steps may occur within one component.

#### Referral

The 45 calendar day timeline begins once a referral has been received by the LLA per state *Part C Policies and Procedures*.

#### STEP 1—Referral Received

#### a. Parent Referral

If the parent has made the referral, the LLA Family Resources Coordinator (FRC) shares information about the ESIT program, completes general referral/intake information, and schedules an Intake appointment with the parent(s) to further discuss the ESIT program and collect necessary intake information.

#### b. Referral by Primary Referral Source

Primary referral sources may include: hospitals; prenatal and postnatal facilities; physicians; parents; child care programs; local educational agencies; public health facilities; social service agencies; other health care providers; and other education agencies.

- The LLA acknowledges the receipt of a referral from a primary referral source as soon as possible. This acknowledgment includes the date the referral was received. General intake information is documented.
- 2. The FRC contacts the parent(s) to discuss the referral to the ESIT program, completes general referral/intake information, and to schedule an appointment to complete the intake process.
- 3. If the parent(s) is not interested in participating in the ESIT program, the LLA/FRC documents this decision using the *Declining Participation in the ESIT Program* form.

#### **STEP 2—Determination of Surrogate Parent**

The LLA determines if the appointment of a surrogate parent is necessary and appoints one as needed. See the Early Intervention Practice Guide on Identifying the "Parent" for Infants and Toddlers in Foster Care (www.del.wa.gov/publications/esit/) for more information on appointing surrogate parents.

#### **Intake**

The FRC meets with the family to explain the ESIT program and complete the intake process that includes the following steps:

#### STEP 1—Intake Procedure

The FRC meets with the parent(s) for the first time to:

- Emphasize the voluntary nature of the ESIT program and the parent's right to refuse to participate;
- Explain procedural safeguards and parent rights, including providing the parent(s) with a written copy of those rights (Use ESIT Parent Rights);
- Provide a copy of "A Family's Guide to Early intervention Services in Washington State" to the parent;
- Determine the availability of existing evaluation and assessment information from other sources and obtain parental consent for receipt of this information (Use *Authorization for Release of Records* form); and
- To share information with the primary referral source, parent consent is also required using the *Authorization for Release of Records* form.



#### **STEP 2—Complete Screening As Necessary**

If screening is deemed appropriate to determine whether or not evaluation and assessment is necessary, written prior notice must be provided and parent consent must be obtained. The FRC reviews a completed *Notice and Consent for Screening* form with the parent(s) to explain what is being proposed and why and the parent(s) option to provide their written consent if they agree. As a part of this discussion, the parent must be given a copy of the *ESIT Parent Rights* and these rights must be explained to the parent(s). With written parental consent, the FRC completes screening activities.

The FRC discusses the results of the screening activities with the parent(s).

- a. If the screening results indicate the need for evaluation/assessment, proceed to Step 3b.
- b. If the screening results do not suggest the need for evaluation/ assessment, the parent(s) and the FRC discuss further options. If the parents agree that no further evaluation is needed, the FRC proceeds to step 3a below. If after screening the parent(s) still wants an evaluation/ assessment, the FRC proceeds to Step 3b.
- c. If the parent(s) is not interested in participating in the ESIT program, the LLA/FRC documents this decision using the *Declining Participation in the ESIT Program* form.

#### STEP 3—Determining Need for Evaluation/Assessment

#### a. Evaluation/Assessment Not Necessary

If the ESIT program determines that evaluation/assessment is not necessary, the LLA must provide written prior notice to the parent(s) of this decision. (Use *Parent Written Prior Notice* form, which requires the parent(s) be given a copy of the *ESIT Parent Rights*). Written prior notice gives the parent the opportunity to request formal dispute resolution procedures if they disagree with the decision made by the LLA. If after a reasonable period of time, the

parent(s) does not request dispute resolution, the LLA closes the child's early intervention record.

#### b. Evaluation/Assessment Necessary

If, as a result of information gathered and obtained, including screening results if available, the LLA determines that evaluation/assessment is necessary, written prior notice must be provided and parental consent must be obtained. The FRC reviews a completed Notice and Consent for Initial Evaluation/Assessment form with the parent(s) to explain what is being proposed and why and the parent's option to provide their written consent if they agree. As a part of this discussion, the parent must be given a copy of the ESIT Parent Rights and these rights must be explained to the parent(s).

### **Evaluation And Assessment Activities**

After written parental consent for evaluation/assessment has been obtained, a multidisciplinary team (MDT) evaluation is conducted for the purpose of determining: (1) the developmental status of the child in each of the developmental areas; (2) Part C eligibility; (3) the child's unique strengths and areas of need in each developmental area; (4) outcomes and strategies to address those needs, including parent(s) concerns and priorities; and (5) the nature and extent of early intervention services that are needed by the child and family to accomplish these outcomes.

#### **STEP 1—Establishing the MDT**

A MDT is formed which includes, at a minimum, the parent(s), the FRC and at least two qualified personnel from different disciplines, and the MDT evaluation is scheduled with the parents.

#### **STEP 2—Completion and Documentation of MDT Activities**

A comprehensive MDT evaluation/assessment of the child is completed in all developmental areas using nondiscriminatory procedures and all applicable State Part C policies and procedures. The MDT must document the results of the evaluation and assessment.

### STEP 3—Documentation of Eligibility

#### a. Child Is Eligible

If the child is determined eligible for the ESIT program, the FRC must provide the parent(s) with written prior notice that the child is eligible for the program and that the team will hold a meeting to develop the IFSP. The completed *Parent Written Prior Notice* form must be reviewed with the parent(s) outlining what is being proposed and why, and the parent's options. As a part of this discussion, the parent must be given a copy of the *ESIT Parent Rights* and these rights must be explained to the parent(s).

If the parent(s) declines participation in the ESIT program after receiving the completed *Parent Written Prior Notice* form, which states the child is eligible, then the FRC must document that decision through the *Declining Participation in the ESIT Program* form.



#### b. Child Is Not Eligible

If the child is determined not eligible for the ESIT program, the FRC must provide the parent(s) with written prior notice indicating the child's ineligibility and the parent's right to request formal dispute resolution if they disagree with the decision made by the LLA. (Use *Parent Written Prior Notice* form). As a part of this discussion, the parent must be given a copy of the *ESIT Parent Rights* and these rights must be explained to the parent(s). If the parent(s) does not request dispute resolution, the LLA closes the child's early intervention record.

### **Individualized Family Service Plan Activities**

The IFSP process determines the child's unique strengths and areas of need, outcomes and strategies to address those needs, including parent(s) concerns and priorities, and the nature and extent of early intervention services that are needed by the child and family to accomplish these outcomes. A meeting to develop the initial IFSP must be held within 45 calendar days of referral to the LLA.

#### STEP 1 – Initial IFSP Meeting

#### a. Written Notice of the IFSP Meeting

The LLA must provide a written meeting notice to the parent(s) and other IFSP team members using the *Confirmation of Individualized Family Service Plan (IFSP) Schedule* form to facilitate their participation. The date, time, and place of the IFSP meeting must be included. This written notice to the parents and IFSP team members is **not** the same as Written Prior Notice.

#### b. IFSP Meeting in Native Language

IFSP meetings are conducted in the native language of the parent(s), or other mode of communication used by the parent, unless it is clearly not feasible to do so. Written documentation of efforts to locate interpreter services for the parent(s) must be maintained in the child's early intervention record, documented in either the ESIT Data Management System or the child's program file.

#### c. Family Assessment

With the concurrence of the family, the IFSP must contain a statement of the family's resources, priorities, and concerns related to enhancing the development of their infant/toddler. This information may have been obtained earlier in the intake process but is required to be recorded on the Child/Family Routines and Activities and the Family Concerns, Resources, Priorities pages in the IFSP.

#### d. IFSP Consent

The parent(s) determines whether they, their child, or other family members will accept or decline any specific early intervention service, and may decline one or more early intervention service after first accepting it, without jeopardizing other early intervention services.

## 1. Providing Written Prior Notice and Obtaining Consent for All Early Intervention Services Recommended by the IFSP Team

Written prior notice and parental consent are required prior to implementing IFSP services. The *IFSP Agreement* and the *IFSP Review Agreement* incorporate both of these requirements. The *IFSP Agreement* must be completed for the initial and annual IFSPs. The *IFSP Review Agreement* must be completed for all IFSP reviews.

- i. If the parent agrees with the specific early intervention services listed on the IFSP, including the frequency, intensity, location, duration, method of delivering services and/or other IFSP action(s), then parent signature on the IFSP serves as written prior notice and consent for implementation of these early intervention services.
- ii. If the parent is requesting a specific Part C service, frequency, intensity, location, duration, method of delivering services and/or other IFSP action(s) that the IFSP team does not agree is appropriate to the meet the needs of the child or family, then the LLA must complete the "Action Refused (if any)" and the "Reasons for Refusal (if action refused)" sections on the IFSP Agreement (or IFSP Review Agreement).

A copy of the *ESIT Parent Rights* must be provided and these rights must be explained to the parent(s).



#### 2. Declining Participation in ESIT

If, after completing the IFSP, the parent(s) declines participation in the ESIT program altogether, the FRC must ensure that the parent(s) understands the services being offered and that their child and/or other family members will not be able to receive IFSP services without consent. Then, the parent(s) is asked to sign the *Declining Participation in the ESIT Program* form.

3. Declining One or More Part C Services Recommended by the IFSP Team In those situations in which a parent decides to participate in the ESIT program (which requires the provision of service coordination)<sup>2</sup>, but declines one or more early intervention services recommended by the IFSP team, the parent is asked to sign the *Declining One or More Early Intervention Service(s)* form indicating which service(s) was/were declined. The parent(s) may, at a later date through the IFSP process, accept the declined service(s). All services that are accepted are included on the IFSP and parent signature indicates consent for these services.

#### **STEP 2—IFSP Reviews**

A periodic review of the IFSP must be conducted at least every six months, or more frequently if conditions warrant, or if the family requests such a review. The purpose of the review is to determine the degree to which progress toward achieving outcomes is being made and whether modification or revision of outcomes and services is necessary. Any changes in the types and levels of early intervention services, including the

<sup>&</sup>lt;sup>2</sup>To participate in the ESIT program, parents can not decline Family Resources Coordination but they can decline any other Part C early intervention services.

frequency, intensity, location, duration, method of delivering services and/or other IFSP action(s), is accomplished through the IFSP process.

#### a. Written Notice of the IFSP Review Meeting

The LLA must provide a written meeting notice to the parent(s) and other IFSP team members using the *Confirmation of Individualized Family Service Plan (IFSP) Schedule* form to facilitate their participation. The date, time, and place of the IFSP meeting must be included. This written notice to the parents and IFSP team members is **not** the same as Written Prior Notice.

#### b. IFSP Meetings in Native Language

IFSP meetings are conducted in the native language of the parent(s), or other mode of communication used by the parent, unless it is clearly not feasible to do so. Written documentation of efforts to locate interpreter services for the parent(s) must be maintained in the child's early intervention record, documented in either the ESIT Data Management System or the child's program file.



#### c. Written Prior Notice

Written prior notice of the IFSP review must be provided within a reasonable time prior to the IFSP review meeting (use *Parent Written Prior Notice* form).

During the IFSP review, written prior notice must also be provided in conjunction with obtaining parental consent for IFSP services using the *IFSP Review Agreement* along with other appropriate procedural safeguard forms described in Step 1 (d)(1-3) above. Whenever written prior notice is provided, the parent(s) must also be given a copy of the *ESIT Parent Rights* and these rights must be explained to the parent(s).

#### d. Ongoing Eligibility

The IFSP team is responsible for ensuring the continuing eligibility of a child for the ESIT program. If the team believes the child may no longer be eligible for early intervention services, an IFSP meeting must be conducted to determine next steps. This may include the decision to review any assessment information available (including ongoing assessment used for IFSP reviews), and/or to complete additional evaluations or assessments. If additional evaluations and assessments are needed, the FRC must provide written prior notice and obtain parental consent. (Complete the *Notice and Consent for Evaluation*/Assessment form.) Following the completion of additional evaluations and assessments, the IFSP team reviews all available information, and determines if the child continues to be eligible for Part C services. If the child continues to be eligible, no additional steps are needed. If the child is no longer eligible for services, complete Step 3b in *Evaluation and Assessment* above.

#### STEP 3—Annual IFSP

An annual review of the IFSP must be conducted to evaluate the IFSP and as appropriate make revisions. Any changes in the types and levels of early intervention services, including the frequency, intensity, location, duration, method of delivering services and/or other IFSP action(s), is accomplished through the IFSP process.

#### a. Written Notice of the Annual IFSP Meeting

The LLA must provide a written meeting notice to the parent(s) and other IFSP team members using the *Confirmation of Individualized Family Service Plan (IFSP) Schedule* form to facilitate their participation. The date, time, and place of the IFSP meeting must be included. This written notice to the parents and IFSP team members is <u>not</u> the same as Written Prior Notice.

#### b. IFSP Meetings in Native Language

IFSP meetings are conducted in the native language of the parent(s), or other mode of communication used by the parent, unless it is clearly not feasible to do so. Written documentation of efforts to locate interpreter services for the parent(s) must be maintained in the child's early intervention record, documented in either the ESIT Data Management System or the child's program file.

#### c. Written Prior Notice

Written prior notice must be provided within a reasonable time prior to the annual IFSP meeting (use *Parent Written Prior Notice* form).

During the annual IFSP meeting, written prior notice must also be provided prior to or in conjunction with obtaining parental consent for IFSP services using the *IFSP Agreement* along with other appropriate procedural safeguard forms described in Step 1(d)(1-3) above. Whenever written prior notice is provided, the parent(s) must also be given a copy of the *ESIT Parent Rights* and these rights must be explained to the parent(s).

### d. Ongoing Eligibility

The IFSP team is responsible for ensuring the continuing eligibility of a child for the ESIT program. The procedures and use of procedural safeguard forms outlined under Step 2 (d) above are followed as appropriate.

#### **Transition Activities**

Transition planning is an important component of the IFSP process to ensure that services continue to be provided without unnecessary disruption.

#### **STEP 1—Transition Plan**

A transition plan, that includes steps to exit from the program and appropriate services, is required to be developed after the toddler turns two and before the child's 3RD birthday. Since the transition plan is a part of the IFSP, the IFSP team, which includes the parent, develops the transition plan.

#### **Step 2—LEA Notification**

The LLA/FRC is responsible for providing LEA Notification, which includes the child's name, date of birth, and parent's contact information, to the LEA where the toddler with a delay or disability resides.

There are 2 steps of LEA Notification as follows:

## a. Notification of children shortly reaching the age of eligibility for preschool special education

LEA Notification is required for all children who will shortly reach the age of three. This step of notification is not considered referral. Federal requirements prohibit obtaining parental consent prior to providing LEA Notification for children who will shortly reach the age of eligibility for preschool special education.

## b. Notification of children deemed potentially eligible for preschool special education (referral to Part B)

LEA Notification is also required for children who are potentially eligible for preschool special education services under Part B. Since not all children served by Part C are potentially eligible, the IFSP team is responsible for making this determination for each individual child. Federal requirements prohibit obtaining parental consent prior to providing LEA Notification for potentially eligible children. This notification should occur at least six months prior to the child's third birthday but no later than when the child is 2 years 9 months of age. However, if a child is referred to Part C between 2 years 9 months and 2 years 10.5 months of age, LEA notification for children potentially eligible for Part B is completed as soon as eligibility for Part C has been determined. The FRC is responsible for ensuring this occurs.

Informed written parental consent for transferring information (e.g., IFSPs, evaluation and assessment information) to the local school system must be obtained using the *Authorization for Release of Records* form.

#### **STEP 3—Referral to Other Community Programs**

Whether or not the child is determined potentially eligible for preschool special education, the FRC must also discuss other community options with the parent. If the parent requests referral to other community programs, the FRC discusses other community options as appropriate and refers the child to other community programs prior to the child's third birthday. FRC's use referral forms from the local lead agency or other community programs.

In addition, informed, written parental consent for transferring information to these community programs is also required using the *Authorization for Release of Records* form.

#### **STEP 4—Transition Meeting**

#### a. Part B Transition Meeting

In the case of a child who may be potentially eligible for Part B preschool services, the LLA, with approval of the parent(s), must convene a meeting with local school system representatives and the family at least 90 days, and at the discretion of the parties, up to nine months prior to the child's third birthday, to discuss transition plans and activities. The purpose of this meeting is to either update or develop the Transition Plan on the child's IFSP outlining the steps to be taken to support the child's transition to preschool services under Part B.



Because the transition plan is contained within the child's IFSP, the Part B Transition Meeting is considered an IFSP meeting. Written prior notice must be provided within a reasonable time prior to the transition meeting (use *Parent Written Prior Notice* form). During the transition meeting, procedural safeguards forms outlined in *Individualized Family Service Planning Activities*, Step 1(d)(1-3) above are used as appropriate. Whenever written prior notice is provided, the parent must also be provided a copy of the *ESIT Parent Rights* and these rights must be explained to the parent(s).

#### **b.** Other Transition Meeting

In the case of a child who may not be eligible for Part B preschool services, the LLA, with approval of the parent(s), shall make reasonable efforts to convene a transition meeting with the family and other appropriate service providers at least 90 days, and at the discretion of the parties, up to nine months prior to the child's third birthday. The purpose of this meeting is to complete the Transition Plan on the child's IFSP, outlining steps to be taken to support the child's transition to other services that may be available, if appropriate.

Because the transition plan is contained within the child's IFSP, the transition meeting is considered an IFSP meeting. Written prior notice must be provided within a reasonable time prior to the transition meeting (use *Parent Written Prior Notice* form). During the transition meeting, procedural safeguards forms included in *Individualized Family Service Planning Activities*, Step 1(d)(1-3) above are used as appropriate. Whenever written prior notice is provided, the parent must also be given a copy of the *ESIT Parent Rights* and these rights must be explained to the parent(s).



## **Child Record Keeping Activities**

The LLA must establish and implement procedures for ensuring confidentiality of information requirements consistent with State Part C policies and procedures. This includes originals of all completed/signed procedural safeguards forms, signed IFSPs (initial, 6 month and annual reviews), and adequate case or progress notes that must be maintained in the child's early intervention record.

## **Appendix**

#### Implementing Part C Procedural Safeguards in Washington State: A Step-by-Step Model



